

Air Quality

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1 **3.2 AIR QUALITY**

2 **3.2.1 INTRODUCTION**

3 **3.2.1.1 Overview**

4 Morrow County and Naval Weapons Systems Training Facility (NWSTF) Boardman are located in the
5 Eastern Oregon Intrastate Air Quality Control Region 191, which includes the following Oregon counties:
6 Baker, Gilliam, Grant, Harney, Malheur, Morrow, Umatilla, Union, Wallowa, and Wheeler. Therefore, the
7 Eastern Oregon Intrastate Air Quality Control Region 191 is considered the study area or region of
8 influence for the air quality analysis. The following section provides the regulatory framework for air
9 quality and contains general information and definitions of terms commonly used in this section.

10 **3.2.1.2 Regulatory Framework**

11 The United States (U.S.) Environmental Protection Agency (EPA) is responsible for enforcing the Clean
12 Air Act of 1970 and its 1977 and 1990 amendments (42 United States Code §7401, et seq.). The
13 purposes of the Clean Air Act are to classify air basins as to their attainment status under the National
14 Ambient Air Quality Standards (NAAQS) (40 Code of Federal Regulations [C.F.R.] § 50), to develop
15 schedules and strategies to meet the NAAQS, and to regulate emissions of criteria pollutants and air
16 toxics to protect the public health and welfare.

17 Criteria pollutants are carbon monoxide (CO), sulfur dioxide (SO₂), nitrogen dioxide (NO₂), ozone (O₃),
18 suspended particulate matter less than or equal to 10 micrometer (µm) in diameter (PM₁₀), fine
19 particulate matter less than or equal to 2.5 µm in diameter (PM_{2.5}), and lead (Pb). Air basins that exceed
20 a NAAQS are designated as “nonattainment” for that pollutant, while air basins that are in compliance
21 with a NAAQS are in “attainment” for that pollutant. Nonattainment areas are required by the U.S. EPA
22 to develop and execute a State Implementation Plan that describes actions that will lead the state into
23 compliance with all federal air quality standards. Areas that have achieved attainment may be
24 designated as “maintenance areas,” which are subject to maintenance plans showing how the area will
25 continue to meet federal air quality standards. Non-criteria air pollutants that can affect human health
26 are categorized as hazardous air pollutants under Section 112 of the Clean Air Act. The U.S. EPA has
27 identified 188 hazardous air pollutants, such as benzene, perchloroethylene, and methylene chloride.
28 Hazardous air pollutants are examined individually where there is a source of these pollutants.

29 Section 176 (c) (1) of the Clean Air Act, commonly known as the General Conformity Rule (conformity),
30 requires federal agencies to ensure that their actions conform to applicable implementation plans for
31 achieving and maintaining NAAQS for criteria pollutants. To ensure conformity, a federal action must
32 not contribute to new violations of ambient air quality standards, increase the frequency or severity of
33 existing violations, or delay timely state or regional attainment of standards. A conformity review must
34 be completed for every federal action that generates air emissions in nonattainment or maintenance
35 (former non-attainment) areas. The General Conformity Rule does not apply to the Proposed Action
36 because the study area is not within a nonattainment or maintenance area.

37 Air pollutants are classified as either primary or secondary pollutants. Primary air pollutants are those
38 emitted directly into the atmosphere, such as CO, SO₂, Pb, and particulate matter. Secondary air
39 pollutants, such as O₃, are those formed through atmospheric chemical reactions. Such reactions usually
40 involve primary air pollutants and normal constituents of the atmosphere. Sunlight and meteorological
41 conditions, such as temperature and humidity, also can affect atmospheric chemistry. Air pollutants
42 such as organic gases and particulate matter are a combination of primary and secondary pollutants.
43 PM₁₀ and PM_{2.5} are generated as primary pollutants by various mechanical processes (e.g., abrasion,

1 erosion, mixing, or atomization) or combustion processes. PM₁₀ and PM_{2.5} also can be formed as
2 secondary pollutants, however, through chemical reactions or by the condensation of gaseous
3 pollutants into fine aerosols.

4 Compounds that react to form secondary air pollutants, such as O₃, are called pollutant precursors.
5 Precursors for O₃ fall into two broad groups of chemicals: nitrogen oxides (NO_x) and organic compounds.
6 NO_x consists of nitric oxide and NO₂. Organic compound precursors of O₃ are routinely described by a
7 number of different terms, including volatile organic compounds, reactive organic compounds, and
8 reactive organic gases. The latter term, reactive organic gases, is used in this document to refer to
9 organic compound precursors of O₃.

10 Air pollutant emissions refer to the amount (weight or volume) of one or more specific compounds
11 emitted into the atmosphere by a source. Most air pollutant emissions are expressed as a rate (e.g.,
12 pounds [lb.] per hour, pounds per day, or tons per year). Typical measurement units for emission rates
13 on a source activity basis include pounds per thousand gallons of fuel burned, pounds per ton of
14 material processed, and grams per vehicle-mile of travel.

15 Ambient air quality is determined by the atmospheric concentrations of specific air pollutants at a
16 particular time and location. The ambient air pollutant concentrations measured at a particular location
17 are determined by the pollutant emissions rate, local meteorology, and atmospheric chemistry. Wind
18 speed and direction and precipitation patterns affect the dispersal, dilution, and removal of air pollutant
19 emissions. Ambient air quality data are generally reported as a mass per unit volume (e.g., micrograms
20 per cubic meter of air) or as a volume fraction (e.g., parts per million by volume).

21 **3.2.1.3 Determination of Significance**

22 The impact analysis for air quality considered possible changes in ambient air quality that could result
23 from the Proposed Action. Such changes could arise from air pollutant emissions associated with
24 increases in military readiness activities (e.g., combustion emissions from aircraft, vehicles, and
25 equipment). Factors used in determining if impacts to air quality would be significant include whether
26 emissions from the alternatives would be expected to change the NAAQS attainment status in the
27 Eastern Oregon Intrastate Air Quality Control Region 191 and whether emissions would exceed
28 allowable Prevention of Significant Deterioration increments.

29 **3.2.2 AFFECTED ENVIRONMENT**

30 **3.2.2.1 Regional and Local Air Quality**

31 The Oregon Department of Environmental Quality monitors criteria air pollutants through a network of
32 air quality monitoring sites throughout the state. Based upon data collected from these monitoring sites,
33 the U.S. EPA prepares annual summaries of local air quality that identify those areas that exceed NAAQS
34 for one or more air pollutants. Geographic areas that have not consistently met the NAAQS are
35 designated as nonattainment areas. Maintenance areas are geographic areas that had a history of
36 nonattainment, but are now consistently meeting NAAQS and have a maintenance plan (see Section
37 3.0.1, Regulatory Framework for additional details).

38 The Eastern Oregon Intrastate Air Quality Control Region 191 generally has good air quality, as indicated
39 by the lack of nonattainment areas in the region. Morrow County and NWSTF Boardman are not located
40 in a nonattainment or maintenance area. Currently, only three areas in Oregon are designated as
41 nonattainment areas, all for particulate matter: Klamath Falls, Oakridge, and Eugene/Springfield. The

1 closest maintenance area to NWSTF Boardman is La Grande, approximately 100 miles (161 kilometers)
2 east/southeast of NWSTF Boardman (Oregon Department of Environmental Quality 2011a).

3 The Air Quality Index is a health index that normalizes the various air pollutants in order to report one
4 health level. In 2010, the Air Quality Index for Hermiston, which is located about 25 miles (40.2
5 kilometers) east of NWSTF Boardman, was in the “good” category on 93 percent of the days for which a
6 value was calculated and in the “moderate” category on the remaining days (Oregon Department of
7 Environmental Quality 2011b). The most recent air emissions inventory data that are available for
8 Morrow County and the Eastern Oregon Intrastate Air Quality Control Regional 191 are from 2002
9 (Table 3.2-1).

10 **Table 3.2-1: Annual Baseline (2002) Criteria and Precursor Air Pollutant Emissions**
11 **for Morrow County, Oregon and Eastern Oregon Intrastate Air Quality Control Region 191**

Geographic Area	Criteria and Precursor Air Pollutant Emissions in Tons/Year ¹					
	CO	NO _x	HC ¹	SO _x	PM ₁₀	PM _{2.5}
Morrow County	13,359	10,695	3,004	12,379	6,633	1,418
Eastern Oregon Intrastate Air Quality Control Region 191	364,171	36,845	77,011	16,037	67,991	25,559

¹Presented as volatile organic compounds in U.S. Environmental Protection Agency 2008

Notes: CO = carbon monoxide, NO_x = nitrogen oxides, HC = total hydrocarbons, SO_x = sulfur oxides, PM₁₀ = suspended particulate matter less than or equal to 10 micrometers in diameter, PM_{2.5} = fine particulate matter less than or equal to 2.5 micrometers in diameter.

Source: U.S. Environmental Protection Agency 2008

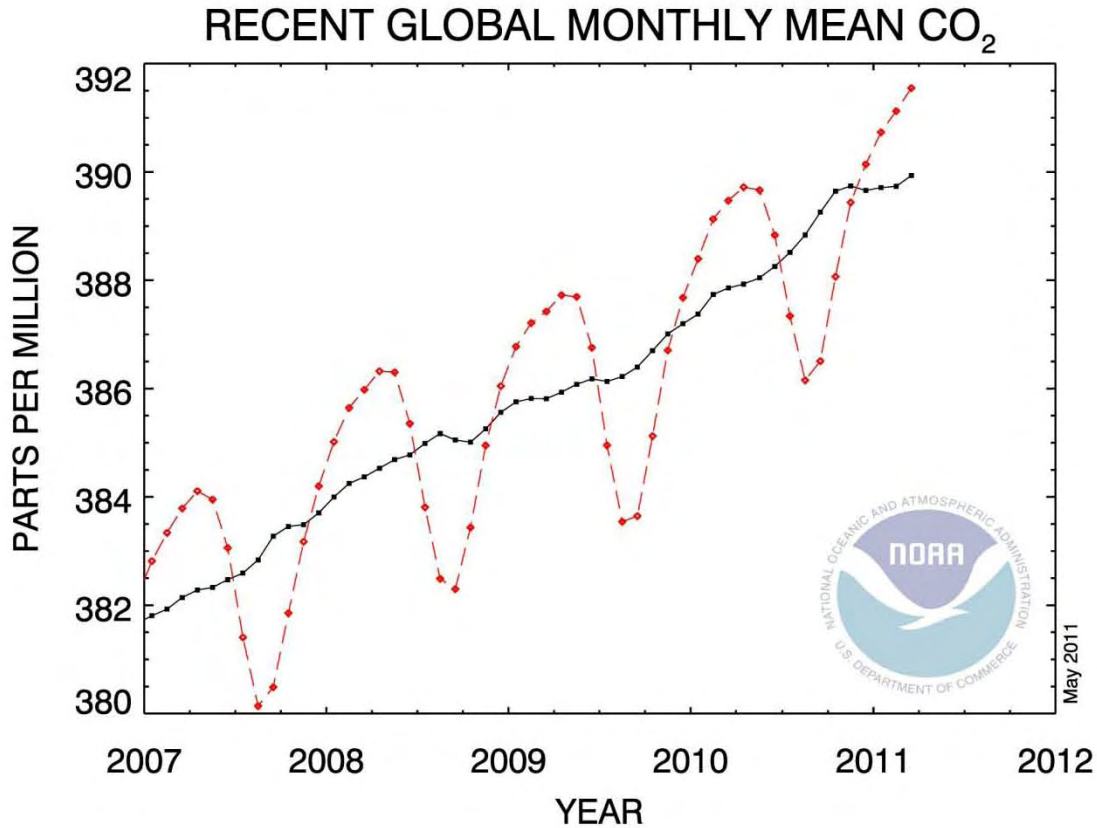
12 **3.2.2.2 Existing Air Pollutant Emissions at NWSTF Boardman**

13 Air pollutant emissions at NWSTF Boardman primarily originate from mobile sources, with the main
14 source being fixed-wing aircraft overflights in the Special Use Airspace. Other sources include
15 helicopters, Unmanned Aerial Systems, and military ground vehicles and equipment.

16 The only stationary air pollution source at NWSTF Boardman is an emergency generator, which is
17 located in the Administration Area (U.S. Department of the Navy 2011). No air pollution sources are
18 located on the range itself. Emergency generators are excluded from the minor sources required to
19 obtain permits under Oregon Department of Environmental Quality regulations (Oregon Administrative
20 Rules 340-216-0020).

21 **3.2.2.3 Climate Change**

22 Global warming is the increase in the average temperature of the Earth's near-surface air and oceans
23 since the mid-20th century. Global surface temperatures have increased by an average of about 1.3
24 degrees Fahrenheit (°F) during the last century (Solomon et al. 2007). Climate change has been
25 attributed to many factors, including increasing atmospheric concentrations of CO₂, NO₂, methane, and
26 other greenhouse gases. Figure 3.2-1 illustrates the global increase in CO₂ concentration over the past
27 five years (Department of Commerce 2011). Most of the observed temperature increase since the mid-
28 20th century is correlated with increasing amounts of greenhouse gases emitted by human activities,
29 such as combustion of fossil fuels and deforestation (Solomon et al. 2007).



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 2 Notes: The dashed red line with diamond symbols represents the monthly mean values, centered on the middle of each month. The
 3 black line with the square symbols represents the same, after correction for the average seasonal cycle.
 4 Source: Department of Commerce 2011
 5
 6

Figure 3.2-1: Recent CO₂ Global Trend

7 The greenhouse gas effect is the process by which certain gases in the atmosphere allow long-wave
 8 radiation in, but also keep short-wave radiation from escaping, which then warms the planet's lower
 9 atmosphere and surface. Greenhouse gases are transparent to long-wave radiation from the sun; this
 10 radiation passes through the atmosphere without being absorbed or reflected, and warms the earth's
 11 surface. Greenhouse gases trap short-wave (infrared) radiation emitted by the earth's surface, however,
 12 preventing it from dissipating into space and causing it to re-radiate down to the surface of the earth.
 13 The existence of the greenhouse effect is not disputed. The issues and interrelationship between these
 14 issues that are not clearly defined include how the strength of the greenhouse effect changes with
 15 different concentrations of greenhouse gases, the relationships among natural sources and sinks of
 16 greenhouse gases, human sources of greenhouse gases, and atmospheric concentrations of greenhouse
 17 gases. Climate processes are understood at a general level and more research is needed before impacts
 18 may be clearly defined.

19 CO₂ is the major greenhouse gas emitted by human activities, primarily from the combustion of fossil
 20 fuels such as coal, oil, and natural gas. Atmospheric concentrations of CO₂ have increased by 36 percent
 21 since the mid-1700s (U.S. Environmental Protection Agency 2010). This level is much higher than at any
 22 time during the last 650,000 years (Canadell et al. 2007). Less direct geological evidence indicates that
 23 CO₂ values this high were last seen about 20 million years ago (Pearson and Palmer 2000). The burning
 24 of fossil fuel has produced about 75 percent of the increase in CO₂ from human activity over the past 20

1 years. The potential effects of proposed greenhouse gas emissions are by nature global and may result
 2 in cumulative impacts, as individual sources of greenhouse gas emissions are not large enough to have
 3 any noticeable effect on climate change. Therefore, the impact of proposed greenhouse gas emissions
 4 to climate change is discussed in the context of cumulative impacts in Chapter 4.

5 **3.2.2.4 Current Requirements and Management Practices**

6 Equipment used by military units in the study area, including aircraft and vehicles, are properly
 7 maintained in accordance with applicable Navy and Oregon National Guard (ORNG) requirements.
 8 Operating equipment meets federal and state emission standards, where applicable.

9 **3.2.3 ENVIRONMENTAL CONSEQUENCES**

10 **3.2.3.1 No Action Alternative**

11 **3.2.3.1.1 Air Pollutant Emissions Associated with Construction Activities**

12 The No Action Alternative does not include construction activities.

13 **3.2.3.1.2 Air Pollutant Emissions Associated with Training and Testing Activities**

14 **Criteria Pollutants**

15 Table 3.2-2 lists criteria air pollutant and precursor emissions in the NWSTF Study Area from the No
 16 Action Alternative. Emissions are totaled for each major source component (i.e., aircraft, ordnance, and
 17 military vehicles and equipment). The air pollutants emitted in the greatest quantity are NO_x, PM₁₀,
 18 PM_{2.5}, and CO, with fixed-wing aircraft contributing the largest amounts. All emissions calculations are
 19 provided in Appendix D.

20 **Table 3.2-2: Annual Criteria and Precursor Air Pollutant Emissions**
 21 **for Training and Testing under the No Action Alternative**

Emissions Source	Criteria and Precursor Air Pollutant Emissions in Tons/Year						
	CO	NO _x	HC	SO _x	PM ₁₀	PM _{2.5}	Pb
Aircraft	15	31	2	7	29	15	- ¹
Ordnance	0.05	0.01	- ¹	- ¹	0.02	0.01	0.0001
Military Vehicles and Equipment	1	2	<0.01	- ¹	<0.01	<0.01	- ¹
Total All Sources =	16	33	2	7	29	15	0.0001
No Action Alternative emissions as a percentage of Morrow County baseline (2002)	0.12%	0.31%	0.08%	0.05%	0.43%	1.06%	-
No Action Alternative emissions as a percentage of Air Quality Control Region 191 baseline	0.004%	0.089%	0.003%	0.042%	0.042%	0.059%	-

¹Not applicable because the source produces insignificant amount of this pollutant.

Notes: CO = carbon monoxide, NO_x = nitrogen oxides, HC = total hydrocarbons, SO_x = sulfur oxides, PM₁₀ = suspended particulate matter less than or equal to 10 micrometers in diameter, PM_{2.5} = fine particulate matter less than or equal to 2.5 micrometers in diameter, Pb = lead.

22 Under the No Action Alternative, training and testing activities and associated criteria air pollutant
 23 emissions would not change. Air quality in the Eastern Oregon Intrastate Air Quality Control Region 191
 24 would not change as a result of the No Action Alternative and would still be generally characterized as
 25 good. Criteria air pollutant emissions associated with training and testing activities would have a
 26 negligible effect on air quality under the No Action Alternative because changes to air quality would not

1 be detectable and would be below or within historical or desired air quality conditions. Criteria air
2 pollutant emissions associated with the No Action Alternative would have no significant impact on air
3 quality.

4 **Hazardous Air Pollutants**

5 The U.S. EPA has listed 188 hazardous air pollutants regulated under Title III (Hazardous Air Pollutants),
6 Section 112(g) of the Clean Air Act. Hazardous air pollutants are emitted by processes associated with
7 the No Action Alternative, including fuel combustion. Trace amounts of hazardous air pollutants are
8 emitted by combustion sources participating in training and testing activities, including aircraft,
9 ordnance, and military vehicles and equipment. The amounts of hazardous air pollutants emitted are
10 small compared to the emissions of criteria pollutants; emission factors for most hazardous air
11 pollutants from combustion sources are roughly three or more orders of magnitude lower than emission
12 factors for criteria pollutants (California Air Resources Board 2007). Emissions of hazardous air
13 pollutants from munitions use are smaller still, with emission factors ranging from roughly 10^{-5} to 10^{-15}
14 lb. of individual hazardous air pollutants per item for cartridges to 10^{-4} to 10^{-13} lb. of individual
15 hazardous air pollutants per item for mines and smoke canisters (U.S. Environmental Protection Agency
16 2009). As an example, 10^{-5} is equivalent to 0.0001 and 10^{-15} is equivalent to 0.000000000000001.
17 Hazardous air pollutant emissions estimates were not calculated because of the small amounts that
18 would be emitted.

19 Under the No Action Alternative, training and testing activities and associated hazardous air pollutant
20 emissions would not change. Hazardous air pollutants emissions would be intermittent and distributed
21 over the entire NWSTF Boardman Study Area. Their concentrations would be further reduced by
22 atmospheric mixing and other dispersion processes. After initial mixing, it is unlikely that the No Action
23 Alternative would result in detectable concentrations of hazardous air pollutants. The effects of
24 hazardous air pollutant emissions under the No Action Alternative would be negligible and there would
25 be no significant impacts to air quality.

26 **Fugitive Dust**

27 Ground-based training activities would be very limited under the No Action Alternative and generation
28 of fugitive dust would be negligible. Fugitive dust from training activities would have no significant
29 impact on air quality under the No Action Alternative.

30 **3.2.3.2 Alternative 1**

31 **3.2.3.2.1 Air Pollutant Emissions Associated with Construction Activities**

32 Construction of the proposed range enhancements under Alternative 1 would generate fugitive dust
33 from activities such as grading. Operation of construction equipment would also result in combustion
34 emissions such as CO, NO_x, Volatile Organic Compounds, and PM₁₀. These emissions would make a
35 minimal contribution to overall air pollutant loadings in the region and would not be expected to affect
36 the status of the air quality in the Eastern Oregon Intrastate Air Quality Control Region 191 for the
37 following reasons:

- 38 • The emissions would be temporary because construction activities would end when the range
39 enhancements are completed.
- 40 • The emissions would be intermittent because construction activities would occur only during
41 normal working hours and the various construction projects would be implemented over a
42 period of several years.

- 1 • Periodic watering/wetting of construction sites would be employed as necessary to minimize
2 generation and downwind migration of fugitive dust, especially on dry, windy days and in
3 disturbed areas where construction equipment is being used.

4 Based on the minimal contribution to overall air pollutant loadings in the region, estimates of air
5 pollutant emissions from construction activities were not calculated. Air pollutant emissions associated
6 with construction activities under Alternative 1 would be short-term, intermittent, and localized and
7 would not be expected to affect the status of the air quality in the Eastern Oregon Intrastate Air Quality
8 Control Region 191. Construction activities under Alternative 1 would have no significant impact on air
9 quality.

10 **3.2.3.2.2 Air Pollutant Emissions Associated with Training and Testing Activities**

11 Criteria Pollutants

12 Table 3.2-3 lists criteria air pollutant and precursor emissions in the NWSTF Study Area from Alternative
13 1. Emissions are totaled for each major source component (i.e., aircraft, ordnance, and military vehicles
14 and equipment). The air pollutants emitted in the greatest quantity are NO_x, PM₁₀, PM_{2.5}, and CO, with
15 fixed-wing aircraft contributing the largest amounts. All emissions calculations are provided in Appendix
16 D.

17 All criteria and precursor pollutant emissions would increase under Alternative 1 compared to the No
18 Action Alternative. The increases would be attributable to the increased fixed-wing aircraft use (from
19 847 sorties to 1,627 sorties per year) and the increased ground vehicle use associated with training
20 activities on the new ranges. The largest increase is predicted for NO_x, which is an O₃ precursor and
21 would increase by 657 tons per year. While the General Conformity Rule is not applicable to the
22 Proposed Action, the *de minimis* levels established in 40 C.F.R. § 93.153(b) for nonattainment or
23 maintenance areas serve as a good benchmark for evaluating the magnitude of the emissions increase
24 associated with Alternative 1. As shown in Table 3.2-3, the NO_x emissions estimate for Alternative 1
25 exceeds the *de minimis* level, while other emissions would be below *de minimis*.

26 The impacts of the Proposed Action on air quality, particularly the anticipated increase in emissions of
27 NO_x, would not be significant. Average daily criteria air pollutant emissions from project activities, if
28 dispersed horizontally within the 47,432 acre (19,195.1 hectare) training area and mixed vertically to the
29 height of the inversion layer at 3,000 feet (914.4 meters) above ground level (a volume of approximately
30 40 cubic miles) would be less than the corresponding federal Prevention of Significant Deterioration
31 increments. Allowable Prevention of Significant Deterioration increments are intended to maintain the
32 NAAQS in attainment areas such as the Boardman region, and apply only to new major stationary
33 sources. They are used here solely as a measure of the magnitude of air quality impacts that could have
34 a meaningful long-term effect on regional air quality.

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Table 3.2-3: Annual Criteria and Precursor Air Pollutant Emissions for Training and Testing under Alternative 1 Compared to the No Action Alternative

Emissions Source	Criteria and Precursor Air Pollutant Emissions in Tons/Year						
	CO	NO _x	HC	SO _x	PM ₁₀	PM _{2.5}	Pb
Alternative 1							
Aircraft	9	148	1	21	64	32	- ¹
Ordnance	2.6	0.44	- ¹	- ¹	1.48	0.74	5.21
Military vehicles and equipment	61	542	14	11	11	5.5	- ¹
Alternative 1 Total =	73	690	15	32	76	38	5.21
No Action Alternative							
Aircraft	15	31	2	7	29	15	- ¹
Ordnance	0.05	0.01	- ¹	- ¹	0.02	0.01	0.0001
Military vehicles and equipment	1	2	<0.01	- ¹	<0.01	<0.01	- ¹
No Action Alternative Total =	16	33	2	7	29	15	0.0001
Summary and Comparison							
Change in emissions from No Action Alternative	57	657	13	25	48	23	5.21
<i>De minimis</i> levels	100	100	100	100	100	-	25
Alternative 1 emissions as a percentage of Morrow County baseline (2002)	0.54%	6.46%	0.50%	0.26%	1.15%	2.68%	-
Alternative 1 emissions as a percentage of Air Quality Control Region 191 baseline	0.020%	1.874%	0.019%	0.199%	0.112%	0.149%	-

¹Not applicable because the source produces insignificant amounts of this pollutant.

Notes: CO = carbon monoxide, NO_x = nitrogen oxides, HC = total hydrocarbons, SO_x = sulfur oxides, PM₁₀ = suspended particulate matter less than or equal to 10 micrometers in diameter, PM_{2.5} = fine particulate matter less than or equal to 2.5 micrometers in diameter, Pb = lead.

3 **Hazardous Air Pollutants**

4 As discussed for the No Action Alternative, hazardous air pollutants are emitted by processes associated
5 with Alternative 1, including fuel combustion. Trace amounts of hazardous air pollutants are emitted by
6 combustion sources participating in training and testing activities, including aircraft, ordnance, and
7 military vehicles and equipment. Hazardous pollutant emissions would increase under Alternative 1 and
8 the increases would be roughly proportional to the increases observed for the criteria air pollutants
9 emitted (Table 3.2-3).

10 Hazardous air pollutants emissions would continue to be intermittent and distributed over the entire
11 NWSTF Boardman Study Area. Their concentrations would be further reduced by atmospheric mixing
12 and other dispersion processes. After initial mixing, it is possible that hazardous pollutants would be
13 measurable, but they would be in very low concentrations and would not affect the air quality in the
14 Eastern Oregon Intrastate Air Quality Control Region 191. The effects of hazardous air pollutant
15 emissions from training and testing activities under Alternative 1 would be long-term and localized.
16 There would be no significant impact to air quality.

17 **Fugitive Dust**

18 The potential for fugitive dust to be generated would increase substantially under Alternative 1 because
19 additional ground-based activities would take place using wheeled and tracked vehicles (Abrams tank
20 and Bradley fighting vehicle). While off-road maneuver training is not proposed, operation of military

1 vehicles on gravel roads within the Digital Multi-Purpose Training Range and Convoy Live Fire Range
2 (CLFR) would generate dust during dry conditions. Generation of dust would be minimized by placing
3 and maintaining crushed rock or gravel on the road surfaces. In addition, conditions would be evaluated
4 prior to starting a training event and water or another dust palliative product would be used to minimize
5 dust, if warranted. Implementing this best management practice (BMP) would ensure that fugitive dust
6 does not result in significant impacts to air quality.

7 **3.2.3.3 Alternative 2**

8 **3.2.3.3.1 Air Pollutant Emissions Associated with Construction Activities**

9 Alternative 2 would include emissions associated with construction of the Joint-Use Range Operations
10 and Control Center and the western CLFR, in addition to the construction proposed under Alternative 1.
11 This additional construction would result in a slight increase in fugitive dust and combustion emissions
12 compared to Alternative 1.

13 Similar to Alternative 1, air pollutant emissions associated with construction activities under Alternative
14 2 would be short-term, intermittent, and localized and would not be expected to affect the status of the
15 air quality in the Eastern Oregon Intrastate Air Quality Control Region 191. Construction activities under
16 Alternative 2 would have no significant impact on air quality.

17 **3.2.3.3.2 Air Pollutant Emissions Associated with Training and Testing Activities**

18 **Criteria Pollutants**

19 The air pollutant emissions sources under Alternative 2 would be the same as Alternative 1, with the
20 exception of non-explosive practice mortar rounds. The emissions calculations (Table 3.2-4 and
21 Appendix D) indicate that emissions from practice mortar rounds would not result in a meaningful
22 change in overall emissions (less than 0.05 ton per year) compared to Alternative 1.

23 As shown in Table 3.2-4, the NO_x emissions estimate for Alternative 2 exceeds the *de minimis* level,
24 while other emissions would be below *de minimis*. As discussed for Alternative 1, average daily criteria
25 air pollutant emissions from project activities would be less than the corresponding federal Prevention
26 of Significant Deterioration increments. There would be no significant impact on air quality.

27 **Hazardous Air Pollutants**

28 As discussed for criteria pollutants, the emissions of hazardous air pollutants under Alternative 2 would
29 be the same as Alternative 1, with the exception of non-explosive practice mortar rounds emissions,
30 which are not expected to result in a meaningful change in hazardous air pollutants. Hazardous air
31 pollutants emissions would continue to be intermittent and distributed over the entire NWSTF
32 Boardman Study Area. Their concentrations would be further reduced by atmospheric mixing and other
33 dispersion processes. After initial mixing, it is possible that hazardous pollutants would be measurable,
34 but they would be in very low concentrations and would not affect the air quality in the Eastern Oregon
35 Intrastate Air Quality Control Region 191. The effects of hazardous air pollutant emissions from training
36 and testing activities under Alternative 2 would be long-term and localized. There would be no
37 significant impact to air quality.

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Table 3.2-4: Annual Criteria and Precursor Air Pollutant Emissions for Training and Testing under Alternative 2 Compared to the No Action Alternative

Emissions Source	Criteria and Precursor Air Pollutant Emissions in Tons/Year						
	CO	NO _x	HC	SO _x	PM ₁₀	PM _{2.5}	Pb
Alternative 2							
Aircraft	9	148	1	21	64	32	- ¹
Ordnance	2.6	0.44	- ¹	- ¹	1.48	0.74	5.21
Military vehicles and equipment	61	542	14	11	11	5.5	- ¹
Alternative 2 Total =	73	690	15	32	76	38	5.21
No Action Alternative							
Aircraft	15	31	2	7	29	15	- ¹
Ordnance	0.05	0.01	- ¹	- ¹	0.02	0.01	0.0001
Military vehicles and equipment	1	2	<0.01	- ¹	<0.01	<0.01	- ¹
No Action Alternative Total =	16	33	2	7	29	15	0.0001
Summary and Comparison							
Change in emissions from No Action Alternative	57	657	13	25	48	23	5.21
<i>De minimis</i> levels	100	100	100	100	100	-	25
Alternative 2 emissions as a percentage of Morrow County baseline (2002)	0.54%	6.46%	0.50%	0.26%	1.15%	2.68%	-
Alternative 2 emissions as a percentage of Air Quality Control Region 191 baseline	0.020%	1.874%	0.019%	0.199%	0.112%	0.149%	-

¹Not applicable because the source produces insignificant amounts of this pollutant.

Note 1: CO = carbon monoxide, NO_x = nitrogen oxides, HC = total hydrocarbons, SO_x = sulfur oxides, PM₁₀ = suspended particulate matter less than or equal to 10 micrometers in diameter, PM_{2.5} = fine particulate matter less than or equal to 2.5 micrometers in diameter, Pb = lead.

Fugitive Dust

The potential for fugitive dust to be generated under Alternative 2 would be only slightly higher than Alternative 1 due to the introduction of mortar firing. Training on the proposed western CLFR would be a new source of dust under Alternative 2. About 50 percent of the CLFR training events conducted on the eastern CLFR under Alternative 1 would be conducted on the western CLFR under Alternative 2; however, the total number of CLFR training events would be the same as Alternative 1 and the amount of dust generated would be approximately the same. Generation of dust would be minimized by placing and maintaining crushed rock or gravel on the road surfaces. In addition, conditions would be evaluated prior to starting a training event and water or another dust palliative product would be used to minimize dust, if warranted. Implementing this BMP would ensure that fugitive dust does not result in significant impacts to air quality.

3.2.3.4 Proposed Management Practices, Monitoring, and Mitigation Measures

3.2.3.4.1 Proposed Best Management Practices

The Navy and the ORNG propose the following BMPs to avoid and minimize impacts to air quality under Alternatives 1 and 2:

- Water or another dust palliative product would be used as necessary to minimize generation and downwind migration of fugitive dust, especially on dry, windy days and in disturbed areas where construction equipment is being used.

- Generation of dust would be minimized by placing and maintaining crushed rock or gravel on the road surfaces that are used for training. In addition, conditions would be evaluated prior to starting a training event and water or another dust palliative product would be used to minimize dust, if warranted.

3.2.3.4.2 Proposed Monitoring

No specific monitoring needs were identified for air quality.

3.2.3.4.3 Proposed Mitigation Measures

No mitigation measures are warranted for air quality based on the analysis presented in Section 3.2.3 and implementation of proposed BMPs.

3.2.3.5 Summary of Effects and Conclusions

Table 3.2-5 lists each stressor analyzed for potential impacts to air quality at NWSTF Boardman. None of the alternatives would result in significant impacts to air quality.

Table 3.2-5: Summary of Impacts on Air Quality

STRESSORS		Summary of Effects and National Environmental Policy Act Impact Determination
Major Stressor Category	Stressor Type	
No Action Alternative		
Construction Activities		Not applicable. No construction is proposed.
Training and Testing Activities	Criteria pollutants	Negligible. Changes to air quality would not be detectable and would be below or within historical or desired air quality conditions.
	Hazardous air pollutants	Negligible. Changes to air quality would not be detectable and would be below or within historical or desired air quality conditions.
Impact Conclusion		The No Action Alternative would not result in significant impacts to air quality.
Alternative 1		
Construction Activities		Short-term, minor, and localized effects from fugitive dust and construction equipment combustion emissions.
Training and Testing Activities	Criteria pollutants	Long-term and localized effects. Measurable changes in air quality would be expected locally, but the status of the air quality in the Eastern Oregon Intrastate Air Quality Control Region 191 would not be affected.
	Hazardous air pollutants	Long-term, minor, and localized effects. Measurable changes in air quality would be expected locally, but the status of the air quality in the Eastern Oregon Intrastate Air Quality Control Region 191 would not be affected.
Impact Conclusion		Alternative 1 would not result in significant impacts to air quality.

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Table 3.2-5: Summary of Impacts on Air Quality (continued)

STRESSORS		Summary of Effects and National Environmental Policy Act Impact Determination
Major Stressor Category	Stressor Type	
Alternative 2		
Construction Activities		Short-term, minor, and localized effects from fugitive dust and construction equipment combustion emissions.
Training and Testing Activities	Criteria pollutants	Long-term and localized effects. Measurable changes in air quality would be expected locally, but the status of the air quality in the Eastern Oregon Intrastate Air Quality Control Region 191 would not be affected.
	Hazardous air pollutants	Long-term, minor, and localized effects. Measurable changes in air quality would be expected locally, but the status of the air quality in the Eastern Oregon Intrastate Air Quality Control Region 191 would not be affected.
Impact Conclusion		Alternative 2 would not result in significant impacts to air quality.