

Water Resources

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1 **3.3 WATER RESOURCES**

2 **3.3.1 INTRODUCTION**

3 **3.3.1.1 Overview**

4 This section addresses potential impacts on surface water and groundwater. Surface water resources at
5 Naval Weapons Systems Training Facility (NWSTF) Boardman are very limited and no year-round surface
6 waters are present. Therefore, the analysis is focused on groundwater, which is water located beneath
7 the ground surface in soil pore spaces and in the fractures of rock formations. A unit of rock or an
8 unconsolidated deposit is called an aquifer when it can yield a usable quantity of water. Proposed
9 activities that could directly affect water resources are limited to the land area of NWSTF Boardman.
10 With the exception of Air-to-Ground Bombing Exercises and Air-to-Ground Gunnery Exercises, activities
11 occurring in the Special Use Airspace would not affect water resources and are not considered further in
12 this section.

13 **3.3.1.2 Regulatory Framework and United States Department of the Navy Policy**

14 **3.3.1.2.1 Clean Water Act**

15 The Clean Water Act (33 United States Code [U.S.C.] §1251, et seq.) regulates discharges of pollutants in
16 navigable waters of the United States, including discharges of stormwater runoff from construction
17 activities. The U.S. Environmental Protection Agency (EPA) or an authorized state may issue a permit for
18 a discharge only if the discharge complies with Clean Water Act guidelines. The Oregon Department of
19 Environmental Quality issues these permits in Oregon. Proposed construction activities are subject to
20 conditions of the National Pollutant Discharge Elimination System Stormwater Construction General
21 Permit No. 1200-C if they would disturb 1 or more acres (ac.) (0.4 or more hectares [ha]) and may
22 discharge to surface waters or conveyance systems leading to surface waters of the state. The proposed
23 construction under Alternatives 1 and 2 would disturb more than 1 ac. (0.4 ha), but would not result in
24 discharge to surface waters or conveyance systems leading to surface waters of the state. Therefore, a
25 National Pollutant Discharge Elimination System Stormwater Construction General Permit No. 1200-C is
26 not required for the Proposed Action.

27 **3.3.1.2.2 Resource Conservation and Recovery Act**

28 The Resource Conservation and Recovery Act is applicable to water resources and is described in Section
29 3.1.1.2.1.

30 **3.3.1.2.3 Range Sustainability Environmental Program Assessment**

31 The United States (U.S.) Department of the Navy (Navy) Range Sustainability Environmental Program
32 Assessment policy is applicable to water resources and is described in Section 3.1.1.2.3.

33 **3.3.1.2.4 Operational Range Clearance**

34 The Navy's Operational Range Clearance policy is applicable to water resources and is described in
35 Section 3.1.1.2.4.

36 **3.3.1.3 Determination of Significance**

37 The impact analysis for water resources considered possible changes in the quality and quantity of
38 groundwater that could result from the Proposed Action. Such changes could arise from incidental spills,
39 use of military munitions, domestic wastewater disposal, or groundwater withdrawal. Factors used to
40 determine if impacts on water resources would be significant include (1) the potential for groundwater

1 to become contaminated, (2) whether groundwater represents a substantial threat of a contaminant
2 release to an off-range area, and (3) whether such a release poses unacceptable risk to human health or
3 the environment. In addition, impacts to water resources would be determined significant if
4 groundwater withdrawal were to exceed the long-term natural replenishment of the underground water
5 reservoir.

6 **3.3.2 AFFECTED ENVIRONMENT**

7 **3.3.2.1 Surface Water**

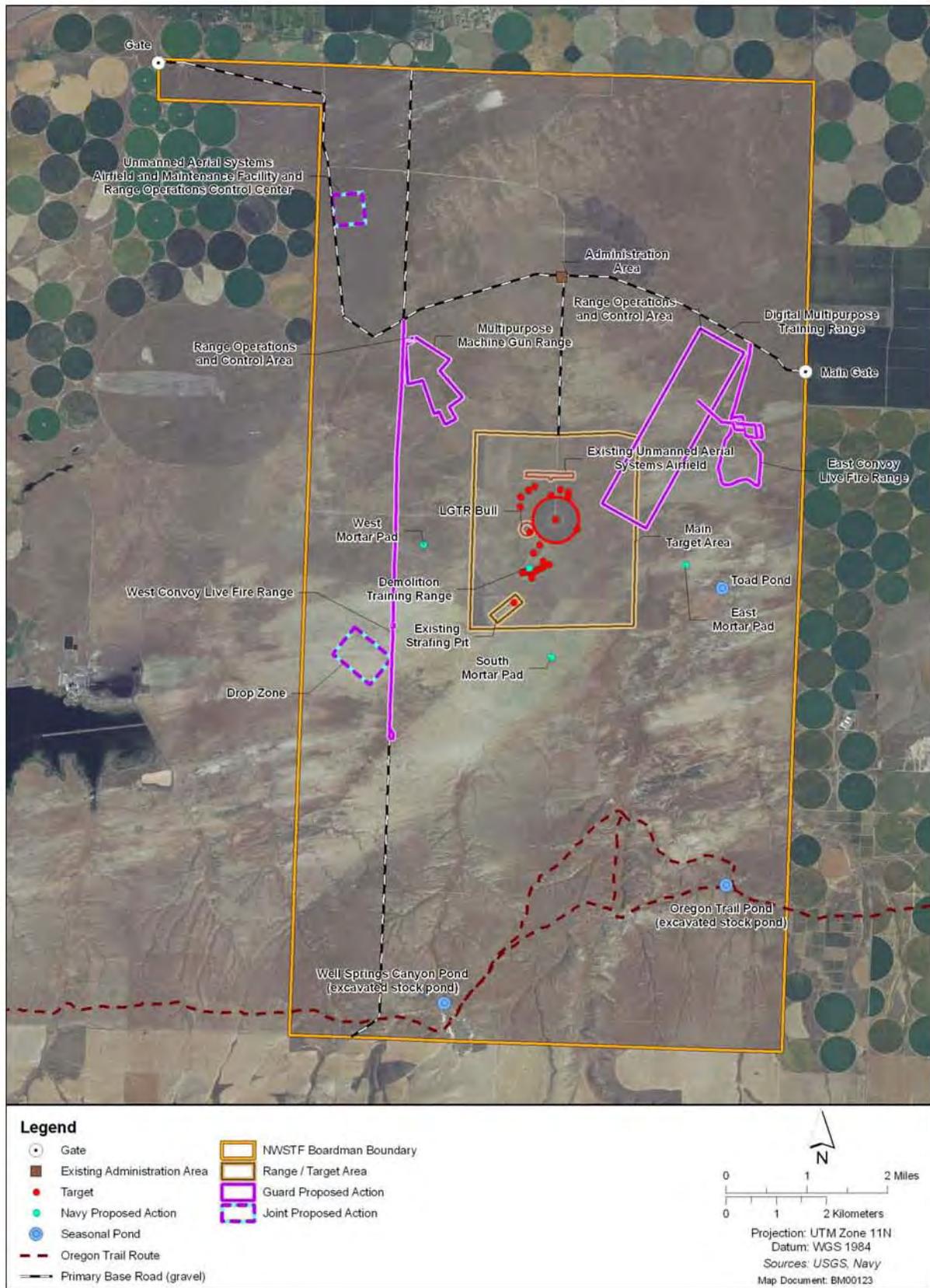
8 No year-round surface waters occur on NWSTF Boardman. The only natural surface water occurs as
9 rainfall runoff, creating intermittent flows in Juniper and Well Springs canyons on the south end of
10 NWSTF Boardman (Figure 3.1-1). In some years, the flow is sufficient to leave behind pools of standing
11 water. Natural flow once occurred at Tub, Well, and Strait Springs on the south end of NWSTF
12 Boardman, but all have dried up since domestic wells were drilled south of the property from the 1930s
13 to 1950s (U.S. Department of the Navy 2012). A few small, excavated stock ponds existed at NWSTF
14 Boardman when livestock grazing took place (Figure 3.3-1), however, pumping groundwater to these
15 human-made ponds ceased when the grazing program ended in 2002. Two excavated stock ponds, one
16 at the head of Well Springs Canyon and the other centered over the Oregon Trail east of Juniper Canyon
17 (Oregon Trail Pond), capture seasonal rainwater (Figure 3.3-1). No activities are proposed in any of these
18 areas.

19 Planning level surveys determined that wetlands do not exist at NWSTF Boardman and hydric soils (soil
20 that formed under conditions of saturation, flooding or ponding) are not present (U.S. Department of
21 the Navy 2012).

22 No wastewater discharges occur on NWSTF Boardman. Stormwater runoff from range areas would not
23 be expected to reach intermittent drainages. The Columbia River is approximately 2 miles (3.2
24 kilometers) north of NWSTF Boardman, and in an arid climate with little runoff and porous soil, too
25 distant to be affected by stormwater runoff (U.S. Department of the Navy 2004). Based on this
26 information, the Proposed Action would not affect surface water resources. Therefore, surface water is
27 not addressed in further detail.

28 **3.3.2.2 Groundwater**

29 The Columbia River basalt aquifer underlies NWSTF Boardman. The depth to groundwater varies. For
30 example, in nine wells sampled during 2010 (Figure 3.1-3), the depth to water ranged from 12 to 180
31 feet (ft.) (3.7 to 54.9 meters [m]) below the ground surface (U.S. Department of the Navy 2011a). The
32 Oregon Water Resources Department has designated Critical Groundwater Areas and Groundwater
33 Limited Areas in the vicinity of NWSTF Boardman (Oregon Water Resources Department 2011). A Critical
34 Groundwater Area is one where pumping of groundwater exceeds the long-term natural replenishment
35 of the underground water reservoir. Additional groundwater pumping in a Groundwater Limited Area is
36 restricted to a few designated uses. These designations are made to prevent excessive declines in
37 groundwater levels.



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Figure 3.3-1: Water Resources at NWSTF Boardman

1 One existing groundwater well located on NWSTF Boardman serves the Administration Area with non-
2 potable water (Figure 3.3-1). Several other wells and a water distribution system are located on NWSTF
3 Boardman, but the system has not been regularly functioning since the grazing program ceased in 2002.
4 Bottled water is the only potable water source at NWSTF Boardman. Use of the well in the
5 Administration Area for drinking water was discontinued in the mid-1990s because of high nitrate
6 concentrations. The city of Boardman uses Columbia River water as its drinking water source, rather
7 than groundwater. Some private residences near NWSTF Boardman may use wells for drinking water
8 (U.S. Department of the Navy 2011b).

9 The Oregon Department of Environmental Quality established the 350,000-acre (141,640-hectare)
10 Lower Umatilla Basin Groundwater Management Area in 1990 because nitrate-nitrogen concentrations
11 exceeded the federal safe drinking water limit of 10 milligrams per liter in many area groundwater
12 samples. This management area includes northern portions of NWSTF Boardman (approximately 25,000
13 acres [10,117 hectares]). Irrigated agriculture, food processing water, animal feedlots and dairies,
14 domestic septic systems in high densities, and lagoons at U.S. Army Umatilla Chemical Depot were
15 identified as sources of nitrate in groundwater (Oregon Department of Environmental Quality 1997,
16 2011).

17 Regional sampling conducted by the Oregon Department of Environmental Quality and U.S. EPA also
18 indicates a potential for perchlorate contamination throughout the Lower Umatilla Basin Groundwater
19 Management Area. Perchlorate is both a naturally occurring and man-made chemical that is used to
20 produce rocket fuel, fireworks, flares, and explosives. Perchlorate can also be present in bleach and in
21 some fertilizers (U.S. EPA 2011). In February 2011, the U.S. EPA announced its decision to regulate
22 perchlorate in drinking water. The U.S. EPA has not issued regulations as of March 2012, but it has
23 provided an Interim Drinking Water Health Advisory level of 15 micrograms per liter ($\mu\text{g}/\text{L}$) based on
24 recommendations of the National Research Council of the National Academies (U.S. EPA 2008).
25 Following is a summary of groundwater perchlorate data based on information presented in the Range
26 Condition Assessment for NWSTF Boardman (U.S. Department of the Navy 2011b):

- 27 • In September 2003, the Oregon Department of Environmental Quality performed a round of
28 sampling at 133 wells in the Lower Umatilla Basin Groundwater Management Area. Perchlorate
29 was detected in just over half of the wells and, of the detections, half exhibited values between
30 1.6 and 4.9 $\mu\text{g}/\text{L}$.
- 31 • Eighteen of 25 groundwater samples collected in 2004 from the former Boardman Air Force
32 Range immediately west of NWSTF Boardman and Port of Morrow property north of NWSTF
33 Boardman exhibited detections of perchlorate ranging from 0.46 to 20.7 $\mu\text{g}/\text{L}$.

34 The types of non-explosive practice munitions used by the Navy at NWSTF Boardman, now and in the
35 recent past, do not contain perchlorate. In addition, research conducted for the 2004 NWSTF Boardman
36 Range Condition Assessment (U.S. Department of the Navy 2004) provided no evidence of historical use
37 of any perchlorate-based munitions at NWSTF Boardman. Soil and groundwater sampling and analysis
38 also indicate that a source of perchlorate does not exist at NWSTF Boardman.

39 A Comprehensive Range Evaluation field investigation conducted at NWSTF Boardman in 2005 included
40 analysis of groundwater collected from seven monitoring wells (U.S. Department of the Navy 2006a).
41 Perchlorate was detected at 3.0 and 3.7 $\mu\text{g}/\text{L}$ in samples from two of the monitoring wells. The well with
42 the higher concentration is considered an upgradient well for the range considering its proximity to the
43 range boundary, its geographic isolation from potential on-site source areas, and the general regional

1 groundwater flow tendencies. Perchlorate was not detected in the remaining wells, which were located
2 near potential sources areas or down gradient of potential source areas. Perchlorate was not detected
3 in any soil samples collected from potential sources areas (U.S. Department of the Navy 2006a).

4 In 2010, a Range Condition Assessment Five-Year Review and Comprehensive Range Evaluation (U.S.
5 Department of the Navy 2011a, b) were completed for NWSTF Boardman and included sampling at nine
6 monitoring wells. Perchlorate was detected in seven of nine monitoring wells, at concentrations ranging
7 from 0.68 to 4.4 µg/L. Surface soils were also collected from four potential source locations, but
8 perchlorate was not detected in any of the samples. The Range Condition Assessment Five-Year Review
9 concluded that a source of perchlorate does not exist at NWSTF Boardman for the following reasons:

- 10 • There is no evidence of historical use of any perchlorate-based munitions at NWSTF Boardman.
- 11 • The maximum concentration of perchlorate in groundwater at NWSTF Boardman is lower than
12 maximum concentrations in samples from other areas.
- 13 • Perchlorate was not detected in surface soil samples collected from potential source locations.

14 Explosive compounds were detected at low concentrations in samples from one of nine monitoring
15 wells at NWSTF Boardman in 2010. Nitroglycerin was detected at a concentration of 0.690 µg/L and
16 octahydro-1,3,5,7-tetranitro-1,3,5,7-tetrazocine High Melting Explosive (HMX) was detected at a
17 concentration of 0.059 µg/L. Concentrations of each compound were well below U.S. EPA Regional
18 Screening Levels of 3.7 µg/L for nitroglycerin and 1,800 µg/L for octahydro-1,3,5,7-tetranitro-1,3,5,7-
19 tetrazocine (HMX) (U.S. Department of the Navy 2011a). The Range Condition Assessment Five-Year
20 Review indicated that there is neither evidence for, nor a significant threat of an off-range release of
21 constituents that poses a potential risk to human health and the environment (U.S. Department of the
22 Navy 2011b).

23 3.3.2.3 Current Requirements and Management Practices

24 The following is a summary of current requirements and practices applicable to water resources at
25 NWSTF Boardman:

- 26 • Incidental spills that could contaminate groundwater are avoided and minimized through the
27 *Hazardous Control and Management Plan*. Navy personnel at NWSTF Boardman receive initial
28 and periodic refresher training in the proper storage, handling, and management of hazardous
29 materials.
- 30 • Potential groundwater contamination issues are addressed in the Range Condition Assessment
31 (U.S. Department of the Navy 2004) and subsequent five-year reviews (U.S. Department of the
32 Navy 2011b), in accordance with the *Range Sustainability Environmental Program Assessment
33 Policy Implementation Manual* (U.S. Department of the Navy 2006b) (see Section 3.1.1.2.3 for
34 general description of Range Condition Assessment).
- 35 • Incidental spills from Oregon National Guard (ORNG) activities are addressed in Oregon Army
36 National Guard Regulation 420-47, Hazardous Material, Waste, and Spill Management Plan.
- 37 • An *Operational Range Clearance Plan* (U.S. Department of the Navy 2010) is implemented at
38 NWSTF Boardman in compliance with Department of Defense Directive 4715.11 *Environmental
39 and Explosives Safety Management*. The *Operational Range Clearance Plan* includes provisions
40 for safe management and removal of unexploded ordnance, and recycling of training munitions,
41 munitions debris, and range scrap that has been rendered safe. It includes quality assurance and
42 surveillance procedures (see Section 3.1.1.2.4 for general description of operational range
43 clearance).

1 **3.3.3 ENVIRONMENTAL CONSEQUENCES**

2 **3.3.3.1 No Action Alternative**

3 **3.3.3.1.1 Potential Groundwater Contamination**

4 **Incidental Spills**

5 The potential for incidental spills to affect groundwater at NWSTF Boardman under the No Action
6 Alternative is low because only small quantities of materials are present and current requirements and
7 practices minimize the risk of a spill occurring. Small quantities of hazardous materials, including
8 petroleum, oils, lubricants, compressed gases, and office supplies (e.g., toner and cleaning supplies) are
9 used in the Administrative Area. A 1,000-gallon (gal.) (3,785.4-liter [L]) aboveground storage tank with
10 built in secondary containment is located in the Administrative Area. It contains diesel for fueling
11 vehicles. The Navy has a *Hazardous Control and Management Plan*, Authorized Use List, and Hazard
12 Communication Program for NWSTF Boardman. Navy personnel receive initial and periodic refresher
13 training in the proper storage, handling, and management of hazardous materials (U.S. Department of
14 the Navy 2011b).

15 The small amount of hazardous waste generated at NWSTF Boardman comes from routine activities
16 (building, vehicle, and equipment maintenance), rather than directly from training activities. Typically,
17 hazardous waste is generated only when a specific project, such as painting, is conducted. NWSTF
18 Boardman maintains a Conditionally Exempt Small Quantity Generator status, and is not required to
19 have a U.S. EPA Generator Identification number. Hazardous wastes are disposed of through local
20 vendors (e.g., Safety Kleen provides a parts-cleaning service for vehicle maintenance) (U.S. Department
21 of the Navy 2011b).

22 The effects of incidental spills on groundwater under the No Action Alternative would be negligible
23 based on the small quantities of materials and wastes used and generated at NWSTF Boardman. There is
24 little chance for a spill to reach groundwater if one were to occur based on the response procedures in
25 place and the small quantities of materials and wastes used and generated at NWSTF Boardman.
26 Incidental spills would have no significant impact on water resources under the No Action Alternative.

27 **Non-Explosive Practice Munitions**

28 As summarized in Tables 2-2 and 2-3, various types of non-explosive practice munitions would be
29 expended in the Main Target Area under the No Action Alternative, including non-explosive practice
30 bombs and small- and medium-caliber rounds. Practice bombs mimic the size, weight, and ballistics of
31 an explosive bomb and consist of a steel or iron bomb body; some are cement-filled. A signal cartridge
32 or spotting charge may be used with most non-explosive practice bombs, based on training needs. The
33 signal cartridge or spotting charge produce a flash of light and puff of smoke upon impact that permits
34 visual evaluation of accuracy. Signal cartridges are used with the smaller practice bombs (MK-76). The
35 main constituents are either 0.4 ounces (oz.) (11.3 grams [g]) of red phosphorus or 0.7 oz. (19.8 g) of
36 titanium tetrachloride, depending on which model cartridge is used. Spotting charges are used with the
37 larger cement-filled bombs (MK-82, MK-83, and MK-84). The main constituent of the spotting charge is
38 1.5 oz. (42.5 g) of titanium tetrachloride. Most of the constituents of the signal cartridge or spotting
39 charge are consumed upon its activation. Small- and medium-caliber rounds primarily consist of steel or
40 a lead core with a copper jacket.

41 Non-explosive practice bombs and associated scrap, such as aluminum fin assemblies, would be
42 removed at regular intervals in accordance with the *Operational Range Clearance Plan* (see Section
43 3.3.2.3). Spent small- and medium-caliber rounds would not be removed at regular intervals and would

1 accumulate in soils. These rounds primarily consist of steel or a lead core with a copper jacket. The fate
2 and transport of metals from bullets and bullet fragments accumulating in soil is a potential concern for
3 groundwater, with lead being the primary constituent of concern because of its toxicity and its ability to
4 persist in the environment (U.S. Army Environmental Center 1998). Factors affecting the fate and
5 transport of lead on firing ranges are described in the analysis for soils (see Section 3.1.3.1.2). Several
6 factors indicate that there is limited risk of lead migrating to groundwater at NWSTF Boardman:

- 7 • Lead would be relatively immobile in soils at NWSTF Boardman based on neutral to slightly
8 alkaline soils (pH 7.3 to 7.9), limited annual precipitation (9 to 11 inches [in.] per year [23 to 28
9 centimeters {cm}}), and the flat terrain. Elevated concentrations would likely be limited to
10 surface soils in the immediate area of projectile impact (see Section 3.1.3.1.2). Lead precipitates
11 out of solution and binds to the soil within the pH range of the soils on the proposed ranges (pH
12 7.3 to 7.9).
- 13 • Depth to groundwater is deep (94 to 180 ft.) based on data from monitoring wells located near
14 the proposed range locations (U.S. Department of the Navy 2011a).
- 15 • While metals are not expected to reach groundwater, mobility would also be limited there
16 based on the median pH value of 7.3 (pH range 6.4 to 7.9) obtained for nine monitoring wells
17 sampled in 2010 (U.S. Department of the Navy 2011a).

18 Non-explosive practice munitions would have negligible effects on groundwater under the No Action
19 Alternative because potential contaminants are not expected to migrate to groundwater. The potential
20 for groundwater contamination at NWSTF would continue to be evaluated through the Range
21 Sustainability Environmental Program Assessment process and during five-year Range Condition
22 Assessment updates. Continued implementation of the *Operational Range Clearance Plan* would also
23 avoid potential impacts on groundwater. Non-explosive practice munitions would have no significant
24 impact on water resources under the No Action Alternative.

25 **Domestic Wastewater Treatment and Disposal**

26 Domestic wastewater would continue to be treated by a septic system serving the Administrative Area.
27 Based on the limited full time presence at NWSTF Boardman (approximately six personnel), loadings to
28 the system would be low and the effects to groundwater under the No Action Alternative would be
29 negligible. Domestic wastewater would have no significant impact on water resources under the No
30 Action Alternative.

31 **3.3.3.1.2 Groundwater Withdrawal**

32 While current groundwater usage data are not available for NWSTF Boardman, use is limited based on
33 the limited number of full time personnel and the limited needs to support training. The effects of
34 groundwater withdrawal would be negligible under the No Action Alternative. Groundwater withdrawal
35 would have no significant impact on water resources under the No Action Alternative.

36 **3.3.3.2 Alternative 1**

37 **3.3.3.2.1 Potential Groundwater Contamination**

38 **Incidental Spills**

39 The potential for incidental spills to occur would increase under Alternative 1, primarily from refueling
40 activities during construction and during certain ORNG training activities. Refueling of military
41 equipment would be limited to tracked vehicles (e.g., Abrams Tanks and Bradley Fighting Vehicles),
42 which would be used at NWSTF Boardman about 10 weekends per year. Wheeled military vehicles (e.g.,

1 humvees and trucks) would not refuel at NWSTF Boardman. All refueling of tracked vehicles would be
2 conducted in designated secondary containment areas. Portable containment would be set up in staging
3 areas during construction and in gravel equipment parking areas near the proposed Digital Multi-
4 Purpose Training Range (DMPTR) during training. All refueling would be required to comply with Oregon
5 Army National Guard Regulation 420-47, *Hazardous Material, Waste, and Spill Management Plan* as well
6 as any other applicable state and federal regulations. Some hazardous materials in the form of
7 lubricants and antifreeze would be used to perform maintenance on construction equipment during
8 construction and on military vehicles during operations. Drip pads would be placed under all military
9 vehicles and construction equipment when parked. The ORNG would prepare and implement a Spill
10 Prevention, Control, and Countermeasures Plan if quantities of fuel and other petroleum products
11 above the spill prevention, containment, and countermeasures quantity threshold were stored at
12 NWSTF Boardman or a Heavy Expanded Mobility Tactical Truck (i.e., HEMTT or fuel tanker truck) were
13 parked on NWSTF Boardman. Any spills would be managed and cleaned up in accordance with Oregon
14 Army National Guard Regulation 420-47; a Spill Prevention, Control, and Countermeasures Plan, if
15 deemed necessary; Army Regulation 200-1 *Environmental Protection and Enhancement*; and applicable
16 state and federal regulatory requirements. If the ORNG is unable to contain a spill or the spill exceeded
17 42 gal. (158.9 L) of regulated material, the event would be immediately reported to the Oregon
18 Emergency Response System.

19 Because refueling during both construction and training activities would take place in a secondary
20 containment area, drip pads would be placed under equipment when parked, and compliance with
21 applicable ORNG, state, and federal regulations would be required, the effects to groundwater would be
22 negligible. Rapid response would ensure that contaminants would not reach groundwater. Incidental
23 spills would have no significant impact on water resources under Alternative 1.

24 **Non-Explosive Practice Munitions**

25 As summarized in Tables 2-2 and 2-3, non-explosive practice munitions use would increase under
26 Alternative 1. Activities in the Main Target Area would be similar to the No Action Alternative with an
27 increase in small- and medium-caliber rounds.

28 Estimated annual projectile deposition on the training ranges is summarized in Table 3.3-1. While most
29 of the fired projectiles are expected to hit the ground in the vicinity of targets, projectiles may also be
30 spread elsewhere within the respective Surface Danger Zone. All Surface Danger Zones and Weapons
31 Danger Zones are contained within the NWSTF Boardman boundary (Figures 2-8 and 2-9).

32 As discussed for the No Action Alternative, lead is not expected to migrate to groundwater because it
33 would be relatively immobile in soils at NWSTF Boardman based on neutral to slightly alkaline soils (pH
34 7.3 to 7.9), limited annual precipitation (9 to 11 in. per year [23 to 28 cm]), and the flat terrain. In
35 addition, depth to groundwater is deep (94 to 180 ft.) and groundwater is neutral (median pH value of
36 7.3).

37

1 **Table 3.3-1: Estimated Annual Projectile Deposition for All Ranges Combined (Alternatives 1 and 2)**

Ammunition	Projectile Composition	Projectile Weight Per Round	Estimated Annual Number of Rounds	Estimated Annual Weight of Projectiles (pounds)
5.56 mm rifle	Rifle: copper-jacket with lead core Machine gun: ball-copper-jacket with lead core or tracer-copper jacket, lead slug, igniter and tracer compounds	0.13 oz.	469,500	3,815
7.62 mm	Rifle: copper-jacket with lead core Machine gun: ball- copper-jacket with lead core or tracer- copper jacket, lead slug, igniter and tracer compounds	0.34 oz.	813,000	17,276
0.50 caliber machine gun or rifle	Ball: gilding metal jacket, lead-antimony tip, and tungsten-steel core Saboted light armor penetrator: tungsten projectile and plastic sabot. Tracer: Gilding metal jacket, lead-antimony slug, igniter and tracer compounds	1.7 oz.	252,000	26,775
20 mm cannon	M55A2TP practice round: aluminum alloy projectile	3.5 oz.	88,800	19,425
25 mm cannon	M793TP-T practice round: steel and iron projectile with tracer M910/M910E1 TPDS-T practice round: steel and aluminum alloy projectile with tracer	6.4 oz. 3.4 oz.	20,000	6,125
40 mm grenade	M385/M918 practice round: aluminum and copper with flash-bang Target practice: metal-plastic composite with spotting charge	8.6 oz.	58,500	31,444
120 mm cannon	Aluminum sabot and steel dart	7 lb.	700	4,900
Tube-launched, optically tracked, wire-guided missile	Aluminum and steel	5 lb.	35	175
Totals =			1,702,535	109,935

Notes: mm = millimeter, oz. = ounces, lb. = pounds

2 Once the Multi-Purpose Machine Gun Range (MPMGR), DMPTR, and eastern Convoy Live Fire Range
 3 (CLFR) are operational, ORNG would conduct assessments in accordance with the Army’s Operational
 4 Range Assessment Program to fulfill requirements identified in DoD Directive 4715.11 *Environmental
 5 and Explosives Safety Management on Operational Ranges within the United States* and DoD Instruction
 6 4715.14 *Operational Range Assessments*. These assessments would determine qualitatively if munitions
 7 constituents were leaving the operational range footprint and whether pathways existed for human or
 8 ecological receptors. A quantitative assessment would be conducted if the qualitative assessment were
 9 inconclusive. The assessments would be conducted on a five-year review cycle, even if the initial
 10 qualitative assessment identified no issues. In addition, ORNG would proactively manage the new
 11 ranges using applicable strategies outlined in the *Army Small Arms Training Range Environmental Best
 12 Management Practices Manual* (U.S. Army Environmental Center 2005). In addition, the Navy would
 13 continue to conduct Range Condition Assessment Five-Year Reviews and implement the *Operational
 14 Range Clearance Plan*.

15 Non-explosive practice munitions would have no significant impact on water resources under
 16 Alternative 1.

1 **Domestic Wastewater Treatment and Disposal**

2 Alternative 1 would include construction of a below-ground septic system and drain field to serve the
3 Unmanned Aerial Systems (UAS) Training and Maintenance Facility. This facility would be located on
4 Quincy loamy fine sand 2 to 12 percent slopes (Figure 3.1-1) (Natural Resources Conservation Service
5 2011). While a site survey has not yet been conducted to evaluate the suitability of site soils, written
6 descriptions indicate that Quincy loamy fine sand is given a “very limited” rating for septic tank
7 absorption fields based on a filtering capacity rating of 1.00 (greatest negative impact on use). The very
8 limited rating indicates that the soil has one or more features that are unfavorable for the specified use.
9 The limitations cannot generally be overcome without soil reclamation, special design, or expensive
10 installation procedures. Poor performance and high maintenance can be expected (Natural Resources
11 Conservation Service 2011).

12 Potential limitations of the site soils would be addressed during project design and permitting. In
13 Morrow County, septic system permits are issued by the Oregon Department of Environmental Quality.
14 The first step is to apply for a site evaluation, which includes evaluation of the site by a septic system
15 specialist. The second step is to apply for a septic system construction permit. The system would be
16 designed and built in accordance with *Oregon Onsite Wastewater Treatment System Rules* (Oregon
17 Administrative Rules Chapter 340, Divisions 071 and 073). The Rules include provisions for use and
18 approval of alternative treatment technologies when site conditions are not suitable for a traditional
19 septic drain field. In addition, the Rules do not allow installation or use of a system that is likely to
20 pollute public waters or create a public health hazard. Therefore, the effects of domestic wastewater
21 treatment and disposal under Alternative 1 would be negligible. Domestic wastewater would have no
22 significant impact on water resources under Alternative 1.

23 **3.3.3.2 Groundwater Withdrawal**

24 Alternative 1 would include development of a groundwater well to serve the proposed UAS Training and
25 Maintenance Facility with non-potable water. The presence of Critical Groundwater Areas and
26 Groundwater Limited Areas in the vicinity of NWSTF Boardman indicate that groundwater resources are
27 limited. Negligible effects to groundwater would be expected under Alternative 1 based on limited
28 water needs and withdrawal, and the fact that withdrawals at NWSTF Boardman are currently low. It is
29 likely that groundwater from the proposed well still would not meet National Primary Drinking Water
30 Regulations for nitrate-nitrogen. Therefore, an alternate potable water source would be used. For
31 example, a potable water tank could be installed and water delivered by tank truck. Groundwater
32 withdrawal would have no significant impact on water resources under Alternative 1.

33 **3.3.3.3 Alternative 2**

34 **3.3.3.3.1 Potential Groundwater Contamination**

35 **Incidental Spills**

36 The potential for incidental spills to occur would increase under Alternative 2 compared to the No
37 Action Alternative and Alternative 1. Additional construction would occur under Alternative 2 compared
38 to Alternative 1. Therefore, additional refueling of construction equipment would be required and the
39 potential for incidental spills would increase. Refueling of military vehicles under Alternative 2 would be
40 the same as Alternative 1. Because refueling during both construction and training activities would take
41 place in a secondary containment area, drip pads would be placed under equipment when parked, a spill
42 response plan would be in place, and compliance with applicable ORNG, state, and federal regulations
43 would be required, the effects to groundwater would be negligible under Alternative 2. Rapid response

1 would ensure that contaminants would not reach groundwater. Incidental spills would have no
2 significant impact on water resources under Alternative 2.

3 **3.3.3.4 Non-Explosive Practice Munitions**

4 As summarized in Tables 2-2 and 2-3, non-explosive practice munitions use would increase under
5 Alternative 2 compared to the No Action Alternative, and would be the same as Alternative 1, with two
6 exceptions. Approximately 1,440 M224 60 mm non-explosive practice mortar rounds would be fired into
7 the Main Target Area per year and half of the small- and medium-caliber rounds expended on the east
8 CLFR would shift to the west CLFR. Expended non-explosive mortar rounds would be retrieved and
9 reused or scrapped. Therefore, non-explosive practice mortar rounds would have no potential to affect
10 groundwater.

11 As discussed for the No Action Alternative and Alternative 1, lead is not expected to migrate to
12 groundwater because it would be relatively immobile in soils at NWSTF Boardman based on neutral to
13 slightly alkaline soils (pH 7.3 to 7.9), limited annual precipitation (9 to 11 in. per year [23 to 28 cm]), and
14 the flat terrain. In addition, depth to groundwater is deep (94 to 180 ft.) and groundwater is neutral
15 (median pH value of 7.3).

16 Once the MPMGR, DMPTR, and both CLFRs are operational, ORNG would conduct assessments in
17 accordance with the Army's Operational Range Assessment Program to fulfill requirements identified in
18 DoD Directive 4715.11 *Environmental and Explosives Safety Management on Operational Ranges within*
19 *the United States* and DoD Instruction 4715.14 *Operational Range Assessments*. These assessments
20 would determine qualitatively if munitions constituents were leaving the operational range footprint
21 and whether pathways existed for human or ecological receptors. A quantitative assessment would be
22 conducted if the qualitative assessment were inconclusive. The assessments would be conducted on a
23 five-year review cycle, even if the initial qualitative assessment identified no issues. In addition, ORNG
24 would proactively manage the new ranges using applicable strategies outlined in the *Army Small Arms*
25 *Training Range Environmental Best Management Practices Manual* (U.S. Army Environmental Center
26 2005). In addition, the Navy would continue to conduct Range Condition Assessment Five-Year Reviews
27 and implement the *Operational Range Clearance Plan*.

28 Non-explosive practice munitions would have no significant impact on water resources under
29 Alternative 2.

30 **Domestic Wastewater Treatment and Disposal**

31 The volume of domestic wastewater generated at NWSTF Boardman under Alternative 2 would increase
32 slightly compared to the No Action Alternative and Alternative 1. Under Alternative 2, the proposed
33 Joint-Use Administration Building and UAS Training and Maintenance Facility would share a common
34 below-ground septic system and drain field. The system would be designed to accommodate the slight
35 increase in loading. As discussed for Alternative 1, the Quincy loamy fine sand soils in the proposed
36 location have a very limited rating for septic tank absorption fields (Natural Resources Conservation
37 Service 2011). Therefore, alternative treatment technologies might need to be considered during the
38 design and permitting process. As discussed for Alternative 1, the system would be permitted by the
39 Oregon Department of Environmental Quality and would be designed and built in accordance with
40 *Oregon Onsite Wastewater Treatment System Rules* (Oregon Administrative Rules Chapter 340, Divisions
41 071 and 073). The Rules do not allow installation or use of a system that is likely to pollute public waters
42 or create a public health hazard. Therefore, the effects of domestic wastewater treatment and disposal

1 under Alternative 2 would be negligible. Domestic wastewater would have no significant impact on
2 water resources under Alternative 2.

3 **3.3.3.4.1 Groundwater Withdrawal**

4 Alternative 2 would include development of a groundwater well to serve the proposed Joint-Use
5 Administration Building and UAS Training and Maintenance Facility with non-potable water. The
6 presence of Critical Groundwater Areas and Groundwater Limited Areas in the vicinity of NWSTF
7 Boardman indicate that groundwater resources are limited. Negligible effects to groundwater would be
8 expected under Alternative 2 based on limited water needs and withdrawal, and the fact that
9 withdrawals at NWSTF Boardman are currently low. It is likely that groundwater from the proposed well
10 still would not meet National Primary Drinking Water Regulations for nitrate-nitrogen. Therefore, an
11 alternate potable water source would be used. For example, a potable water tank could be installed and
12 water delivered by tank truck. Groundwater withdrawal would have no significant impact on water
13 resources under Alternative 2.

14 **3.3.3.5 Proposed Management Practices, Monitoring, and Mitigation Measures**

15 **3.3.3.5.1 Proposed Best Management Practices**

16 The current management practices listed in Section 3.3.2.3 would continue to be implemented under
17 Alternatives 1 and 2, and existing programs and plans would be updated to reflect new conditions. The
18 following best management practices (BMPs) would be implemented to avoid and minimize potential
19 impacts to water resources under Alternatives 1 and 2:

- 20 • Incidental fuel spills would be avoided during construction and training by conducting all
21 refueling activities in a secondary containment area.
- 22 • Drip pads would be placed under equipment when parked to avoid soil contamination from
23 leaking fluids.
- 24 • A Spill Prevention, Control, and Countermeasures Plan would be developed if quantities of fuel
25 and other petroleum products above the spill prevention, containment, and countermeasures
26 quantity threshold were stored at the NWSTF Boardman or a Heavy Expanded Mobility Tactical
27 Truck or fuel tanker truck were parked on NWSTF Boardman. The Plan would help to ensure
28 rapid and effective response to incidental spills and avoid contaminant migration to
29 groundwater.
- 30 • Any spills would be managed and cleaned up in accordance with Oregon Army National Guard
31 Regulation 420-47; a Spill Prevention, Control, and Countermeasures Plan, if deemed necessary;
32 AR 200-1; and applicable state and federal regulatory requirements. If the ORNG is unable to
33 contain a spill or the spill exceeded 42 gal. (158.9 L) of regulated material, the event would be
34 immediately reported to the Oregon Emergency Response System.
- 35 • The NWSTF Boardman *Operational Range Clearance Plan* would be updated and implemented
36 to address requirements for the new ranges.
- 37 • Range Condition Assessment Five-Year Reviews would continue to be conducted and
38 appropriate steps would be taken, if necessary, to prevent or respond to a release or substantial
39 threat of a release of munitions constituents of potential concern to off-range areas that could
40 pose unacceptable risks to human health or the environment.
- 41 • Assessments would be conducted for the DMPTR, MPMGR, and both CLFRs in accordance with
42 the Army's Operational Range Assessment Program. These assessments would first determine
43 qualitatively if munitions constituents were leaving the operational range footprint and whether
44 pathways existed for human or ecological receptors. A quantitative assessment would be

1 conducted if the qualitative assessment were inconclusive. The assessments would be
 2 conducted on a five-year review cycle, even if the initial qualitative assessment identified no
 3 issues. In addition, ORNG would proactively manage the new ranges using applicable strategies
 4 outlined in the *Army Small Arms Training Range Environmental Best Management Practices*
 5 *Manual*.

6 **3.3.3.5.2 Proposed Monitoring**

7 No specific monitoring needs were identified for water resources. However, the need for groundwater
 8 sampling, analysis, or monitoring would continue to be considered during Range Condition Assessment
 9 Five-Year Reviews conducted under the Navy’s Range Sustainability Environmental Program Assessment
 10 program and during Operational Range Assessments conducted by ORNG.

11 **3.3.3.5.3 Proposed Mitigation Measures**

12 No mitigation measures are warranted for water resources based on the analysis presented in Section
 13 3.3.3, implementation of current management practices, and implementation of proposed BMPs.

14 **3.3.3.6 Summary of Effects and Conclusions**

15 Table 3.3-2 lists each stressor analyzed for potential impacts on water resources at NWSTF Boardman.
 16 None of the alternatives would result in significant impacts on water resources.

17 **Table 3.3-2: Summary of Impacts on Water Resources**

STRESSORS		Summary of Effects and National Environmental Policy Act Impact Determination
Major Stressor Category	Stressor Type	
No Action Alternative		
Potential Groundwater Contamination	Incidental spills	Negligible. Extremely low risk of spills based on current activities.
	Non-explosive practice munitions	Negligible. Potential contaminants would not migrate to groundwater.
	Domestic wastewater treatment and disposal	Negligible. Current septic system loading is low.
Groundwater Withdrawal		Negligible. Current groundwater needs are low.
Impact Conclusion		The No Action Alternative would not result in significant impacts on water resources.
Alternative 1		
Potential Groundwater Contamination	Incidental spills	Negligible. Small fuel spills during refueling and minor equipment leaks may occur, but spill prevention, control, and countermeasures would minimize risk. Rapid response would ensure that contaminants do not reach groundwater.
	Non-explosive practice munitions	Negligible. Potential contaminants would not migrate to groundwater.
	Domestic wastewater treatment and disposal	Negligible. The onsite treatment system would be permitted by the Oregon Department of Environmental Quality and would be designed and built in accordance with Oregon Onsite Wastewater Treatment System Rules (Oregon Administrative Rules Chapter 340, Divisions 071 and 073). The Rules do not allow installation or use of a system that is likely to pollute public waters or create a public health hazard.

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Table 3.3-2: Summary of Impacts on Water Resources (continued)

STRESSORS		Summary of Effects and National Environmental Policy Act Impact Determination
Major Stressor Category	Stressor Type	
Alternative 1 (continued)		
Groundwater Withdrawal		Negligible based on limited water needs and withdrawal. It is likely that groundwater from the proposed well would not meet National Primary Drinking Water Regulations for nitrate-nitrogen. Therefore, an alternate potable water source would be used (e.g., delivered by tank truck).
Impact Conclusion		Alternative 1 would not result in significant impacts on water resources.
Alternative 2		
Potential Groundwater Contamination	Incidental spills	Negligible. Small fuel spills during refueling and minor equipment leaks may occur, but spill prevention, control, and countermeasures would minimize risk. Rapid response would ensure that contaminants do not reach groundwater.
	Non-explosive practice munitions	Negligible. Potential contaminants would not migrate to groundwater.
	Domestic wastewater treatment and disposal	Negligible. The onsite treatment system would be permitted by the Oregon Department of Environmental Quality and would be designed and built in accordance with Oregon Onsite Wastewater Treatment System Rules (Oregon Administrative Rules Chapter 340, Divisions 071 and 073). The Rules do not allow installation or use of a system that is likely to pollute public waters or create a public health hazard.
Groundwater Withdrawal		Negligible based on limited water needs and withdrawal. It is likely that groundwater from the proposed well would not meet National Primary Drinking Water Regulations for nitrate-nitrogen. Therefore, an alternate potable water source would be used (e.g., delivered by tank truck).
Impact Conclusion		Alternative 2 would not result in significant impacts on water resources.